H.R.3922

To ensure that companies operating in the United States that receive United States Government funds are not conducting business in Iran, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 23, 2009

Mr. Klein of Florida (for himself, Mr. Mica, Ms. Harman, Mr. Pence, Mr. Peters, Mr. Kirk, Mr. Sherman, Mr. Wexler, Mr. Engel, Mr. Schock, Ms. Berkley, Mr. Bilirakis, Mr. Linder, Mr. Patrick J. Murphy of Pennsylvania, Mr. Hall of New York, Mr. Mack, Mr. Crowley, Mr. Waxman, Mr. Levin, Mr. Braley of Iowa, Mr. Inglis, Mr. Kagen, Mr. Larsen of Washington, Mr. Shuler, Mr. Carney, Mr. Lance, Mr. Israel, Ms. Kilroy, Mr. Hastings of Florida, Ms. Wasserman Schultz, Mr. Himes, Mr. Weiner, and Mr. Gutierrez) introduced the following bill; which was referred to the Committee on Oversight and Government Reform, and in addition to the Committees on Financial Services and Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To ensure that companies operating in the United States that receive United States Government funds are not conducting business in Iran, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Accountability for
- 3 Business Choices in Iran Act".
- 4 SEC. 2. FINDINGS.
- 5 Congress makes the following findings:
- 6 (1) The Islamic Republic of Iran is a party to
- 7 the Treaty on the Non-Proliferation of Nuclear
- 8 Weapons (NPT) and a member of the International
- 9 Atomic Energy Agency (IAEA).
- 10 (2) Since 1987, successive United States ad-
- ministrations have issued executive orders to ban im-
- ports of Iranian-origin goods and services, participa-
- tion of United States persons or entities in the de-
- velopment of Iran's energy sector and investment by
- and in Iranian banks in order to address the un-
- usual and extraordinary threat to the national secu-
- 17 rity, foreign policy and economy of the United
- 18 States posed by an Iranian nuclear weapons pro-
- 19 gram.
- 20 (3) On August 5, 1996, the Iran and Libya
- 21 Sanctions Act was signed into law. In 2006, the title
- of this law was changed to the Iran Sanctions Act
- 23 (ISA). The ISA notes that "the efforts of the Gov-
- ernment of Iran to acquire weapons of mass destruc-
- 25 tion and the means to deliver them and its support
- of acts of international terrorism endanger the na-

- tional security and foreign policy interests of the
 United States and those countries with which the
 United States shares common strategic and foreign
 policy objectives," and therefore requires the President to sanction United States and foreign companies if the President determines that such companies
 have invested in Iran's petroleum or natural gas sectors.
 - (4) On March 14, 2000, the Iran Nonproliferation Act was signed into law, "to provide for the application of measures to foreign persons who transfer to Iran certain goods, services, or technology, and for other purposes.".
 - (5) On September 30, 2006, the Iran Freedom Support Act (IFSA) was signed into law "to hold the current regime in Iran accountable for its threatening behavior" and recommended that the President initiate investigations upon the receipt of credible information that a United States or foreign person is investing in Iran's petroleum or natural gas sector in violation of the ISA. The IFSA extended the ISA until December 31, 2011.
 - (6) In response to its "serious concern" over Iran's nuclear program, the United Nations Security Council (UNSC) has passed several resolutions call-

- ing on Iran to halt its uranium enrichment and reprocessing activities and instituting rounds of sanctions on Iran, taking all necessary measures to prevent the supply of certain goods or technologies that
 could contribute to Iran's uranium enrichment, reprocessing, or heavy water-related activities, or to
 the development of a nuclear weapon.
 - (7) Iran is in violation of these UNSC resolutions.
 - (8) Effective November 10, 2008, the Department of the Treasury's Office of Foreign Assets Control (OFAC) revoked authorization for "U-turn" transfers involving Iran. As of that date, United States depository institutions are no longer authorized to process transfers involving Iran that originate and end with non-Iranian foreign banks.
 - (9) According to a June 5, 2009, IAEA report, Iran "has not suspended its enrichment related activities or its work on heavy water related projects as required by the Security Council," nor has Iran "cooperated with the [IAEA] in connection with the remaining issues which give rise to concerns and which need to be clarified to exclude the possibility of military dimensions to Iran's nuclear programme.".

- 1 (10) On September 25, 2009, President 2 Obama, British Prime Minister Brown, and French 3 President Sarkozy revealed that Iran has been cov-4 ertly enriching uranium in Qom, Iran.
- 5 (11) Iran had concealed the existence and pur-6 pose of the Qom facility, and had not disclosed the 7 Qom enrichment facility to the IAEA until Sep-8 tember 21, 2009.

9 SEC. 3. SENSE OF CONGRESS.

- 10 It is the sense of Congress that—
- 11 (1) the illicit nuclear activities of the Govern12 ment of Iran—combined with its development of un13 conventional weapons and ballistic missiles, and sup14 port for international terrorism—represent a serious
 15 threat to the security of the United States and
 16 United States allies in Europe, the Middle East, and
 17 around the world;
 - (2) the United States should continue to support diplomatic efforts in the International Atomic Energy Agency and the United Nations Security Council (UNSC) to end Iran's illicit nuclear activities;
- 23 (3) the United Nations Security Council should 24 take further measures beyond UNSC Resolutions 25 1737, 1747, 1803, and 1835 to tighten sanctions on

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- Iran, including preventing new investment in Iran's energy sector, as long as Iran fails to comply with the international community's demand to halt its nuclear enrichment campaign;
 - (4) the United States should take all possible measures to discourage and, if possible, prevent foreign banks from providing export credits to foreign entities seeking to invest in the Iranian energy sector;
 - (5) the United States should encourage foreign governments to direct state-owned entities to cease all investment in Iran's energy sector and all exports of refined petroleum products to Iran and to persuade, and, where possible, require private entities based in their territories to cease all investment in Iran's energy sector and all exports of refined petroleum products to Iran;
 - (6) moderate Arab countries have a vital and perhaps existential interest in preventing Iran from acquiring nuclear arms, and therefore such countries, particularly countries with large oil deposits, should use their economic leverage to dissuade other countries, including the Russian Federation and the People's Republic of China, from assisting Iran's nuclear program directly or indirectly and to persuade

- other countries, including Russia and China, to be more forthcoming in supporting UNSC efforts to halt Iran's nuclear program;
 - (7) with Iran's economy weakened, effective economic measures to isolate the regime may make the difference between a diplomatic resolution and a nuclear standoff;
 - (8) to make a diplomatic solution possible, international firms doing business in Iran should not continue to provide the last crutch of support to the Iranian economy; and
- 12 (9) this Act seeks to prohibit those entities that
 13 do business with the United States from doing busi14 ness with Iran.

15 SEC. 4. PROHIBITION ON UNITED STATES GOVERNMENT 16 CONTRACTS.

17 (a) CERTIFICATION REQUIREMENT.—The head of 18 each executive agency shall ensure that each contract with a company entered into by such executive agency for the 19 procurement of goods or services or agreement for the use 21 of Federal funds as part of a grant, loan, or loan guar-22 antee to a company, includes a clause that requires the 23 company to certify to the contracting officer that the company does not conduct business operations in Iran described in section 7. 25

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(b) Remedies.—

- (1) IN GENERAL.—The head of an executive agency may impose remedies as provided in this subsection if the head of the executive agency determines that the contractor has submitted a false certification under subsection (a) after the date the Federal Acquisition Regulation is revised pursuant to subsection (e) to implement the requirements of this section.
 - (2) TERMINATION.—The head of an executive agency may terminate a covered contract with a company upon the determination of a false certification under paragraph (1).
- (3) Suspension and debarment.—The head of an executive agency may debar or suspend a contractor from eligibility for Federal contracts upon the determination of a false certification under paragraph (1). The debarment period may not exceed 3 years.
- (4) Inclusion on list of parties excluded from Federal Procurement and Nonprocurement Programs.—The Administrator of General Services shall include on the List of Parties Excluded from Federal Procurement and Nonprocurement Programs maintained by the Administrator

- under part 9 of the Federal Acquisition Regulation
 issued under section 25 of the Office of Federal Procurement Policy Act (41 U.S.C. 421) each contractor that is debarred, suspended, proposed for debarment or suspension, or declared ineligible by the
 head of an executive agency on the basis of a determination of a false certification under paragraph
 (1).
 - (5) RULE OF CONSTRUCTION.—This section shall not be construed to limit the use of other remedies available to the head of an executive agency or any other official of the Federal Government on the basis of a determination of a false certification under paragraph (1).

(c) Waiver.—

- (1) IN GENERAL.—The President may waive the requirement of subsection (a) on a case-by-case basis if the President determines and certifies in writing to the appropriate congressional committees that it is in the national interest to do so.
- (2) Reporting requirement.—Not later than 120 days after the date of the enactment of this Act and semi-annually thereafter, the Administrator for Federal Procurement Policy shall submit to the ap-

- 1 propriate congressional committees a report on waiv-
- 2 ers granted under paragraph (1).
- 3 (d) Implementation Through the Federal Ac-
- 4 QUISITION REGULATION.—Not later than 120 days after
- 5 the date of the enactment of this Act, the Federal Acquisi-
- 6 tion Regulation issued pursuant to section 25 of the Office
- 7 of Federal Procurement Policy Act (41 U.S.C. 421) shall
- 8 be revised to provide for the implementation of the re-
- 9 quirements of this section.
- 10 (e) Report.—Not later than one year after the date
- 11 the Federal Acquisition Regulation is revised pursuant to
- 12 subsection (e) to implement the requirements of this sec-
- 13 tion, the Administrator of General Services, with the as-
- 14 sistance of other executive agencies, shall submit to the
- 15 Office of Management and Budget and the appropriate
- 16 congressional committees a report on the actions taken
- 17 under this section.
- 18 SEC. 5. AUTHORITY OF STATE AND LOCAL GOVERNMENTS
- 19 TO PROHIBIT CONTRACTS.
- Notwithstanding any other provision of law, a State
- 21 or local government may adopt and enforce measures to
- 22 prohibit the State or local government, as the case may
- 23 be, from entering into or renewing a contract for the pro-
- 24 curement of goods or services with persons that are in-

cluded pursuant to section 4(b)(4) on the most recently published list referred to in that section. 3 SEC. 6. SUNSET. This Act shall terminate 30 days after the date on 4 5 which— 6 (1) the President has certified to Congress that the Government of Iran has ceased providing sup-7 8 port for acts of international terrorism and no 9 longer satisfies the requirements for designation as 10 a state-sponsor of terrorism for purposes of section 11 6(j) of the Export Administration Act of 1979, sec-12 tion 620A of the Foreign Assistance Act of 1961, 13 section 40 of the Arms Export Control Act, or any 14 other provision of law; and 15 (2) Iran has permanently ceased the pursuit, 16 acquisition, and development of nuclear, biological, 17 and chemical weapons and missiles. 18 SEC. 7. DEFINITIONS. 19 In this Act: (1) Company.—The term "company" means— 20 21 (A) a sole proprietorship, organization, as-22 sociation, corporation, partnership, limited li-23 ability company, venture, or other entity, its 24 subsidiary or affiliate; and

- 1 (B) includes a company owned or con2 trolled, either directly or indirectly, by the gov3 ernment of a foreign country, that is estab4 lished or organized under the laws of, or has its
 5 principal place of business in, such foreign
 6 country and includes United States subsidiaries
 7 of the same.
 - (2) AFFILIATE.—The term "affiliate" means any individual or entity that directly or indirectly controls, is controlled by, or is under common control with, the company, including without limitation direct and indirect subsidiaries of the company.
 - (3) Entity.—The term "entity" means a sole proprietorship, a partnership, limited liability corporation, association, trust, joint venture, corporation, or other organization.
 - (4) FEDERAL FUNDS.—The term "Federal funds" means a sum of money or other resources derived from United States taxpayers, which the United States Government may provide to companies through government grants or loans, or through the terms of a contract with the Federal Government, or through the Emergency Economic Stabilization Act of 2008 "Troubled Asset Relief Pro-

1	gram" or other similar and related transaction vehi-
2	cles.
3	(5) Business operations.—Business oper-
4	ations described in this Act are business operations
5	that—
6	(A) provide Iran with refined petroleum re-
7	sources;
8	(B) sell, lease, or provide to Iran any
9	goods, services, or technology that would allow
10	Iran to maintain or expand its domestic produc-
11	tion of refined petroleum resources, including
12	any assistance in refinery construction, mod-
13	ernization, or repair;
14	(C) engage in any activity that could con-
15	tribute to the enhancement of Iran's ability to
16	import refined petroleum resources, including
17	providing ships or shipping services to deliver
18	refined petroleum resources to Iran, under-
19	writing or otherwise providing insurance or re-
20	insurance for such activity, or financing or
21	brokering such activity;
22	(D) invest \$20,000,000 or more (or any
23	combination of investments of at least
24	\$5,000,000 each, which in the aggregate equals

or exceeds \$20,000,000 in any 12-month pe-

1	riod), that directly and significantly contributes
2	to the enhancement of Iran's ability to develop
3	petroleum resources of Iran; and
4	(E) provides sensitive technology to the
5	Government of Iran.
6	(6) GOVERNMENT OF IRAN.—The term "Gov-
7	ernment of Iran" includes the Government of Iran,
8	any political subdivision, agency, or instrumentality
9	thereof, and any person owned or controlled by, or
10	acting for or on behalf of, the Government of Iran.
11	(7) Petroleum resources.—
12	(A) IN GENERAL.—The term "petroleum
13	resources" includes petroleum, petroleum by-
14	products, oil or liquefied natural gas, oil or liq-
15	uefied natural gas tankers, and products used
16	to construct or maintain pipelines used to
17	transport oil or compressed or liquefied natural
18	gas.
19	(B) Petroleum by-products.—The
20	term "petroleum by-products" means gasoline,
21	kerosene, distillates, propane or butane gas, die-
22	sel fuel, residual fuel oil, and other goods classi-

fied in headings 2709 and 2710 of the Har-

monized Tariff Schedule of the United States.

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1	(8) Sensitive technology.—The term "sen-
2	sitive technology" means hardware, software, tele-
3	communications equipment, or any other technology
4	that the President determines may be used by the
5	Government of Iran—
6	(A) to restrict the free flow of unbiased in-
7	formation in Iran; or
8	(B) to disrupt, monitor, or otherwise re-
9	strict speech by the people of Iran.
10	(9) Appropriate congressional commit-
11	TEES.—The term "appropriate congressional com-
12	mittees" means—
13	(A) the Committee on Banking, Housing,
14	and Urban Affairs, the Committee on Foreign
15	Relations, and the Select Committee on Intel-
16	ligence of the Senate; and
17	(B) the Committee on Financial Services.
18	the Committee on Foreign Affairs, and the Per-
19	manent Select Committee on Intelligence of the
20	House of Representatives.
21	(10) Executive agency.—The term "execu-
22	tive agency" has the meaning given the term in sec-
23	tion 4 of the Office of Federal Procurement Policy
24	Act (41 U.S.C. 403).